

**UPDATED Finance Committee Budget Message for  
Fiscal Year 2011**

The FY 2011 Budget will be funded by the projected revenues below:

<b><u>Revenue Source</u></b>	
Tax Levy -	\$10,199,395
Debt exclusions -	\$1,124,989
Local receipts -	\$1,312,650
State Aid -	\$8,886,563
MSBA Grant	\$515,934
Wetlands Protection	\$10,000
Ambulance Receipts -	\$351,863
Free Cash -	375,000
P.O. Applied to Debt	\$29,585
Estimated overlay requirement	(\$100,000)
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<b>TOTAL Available Revenue</b>	<b>\$22,705,979</b>

The key revenue highlights for FY 11 are as follows: In terms of the tax levy, the 2 ½ percent change for this year equates to an increase of \$246,815, and when combined with the taxable new growth of \$80,000 results in \$326,815 of new revenues. Local receipts are projected to decrease slightly as much of these relate to automotive excise taxes. In terms of State Aid, while the state legislature has not finalized its budget, its current proposal reflects a reduction of approximately 4% in Chapter 70 School Aid and Unrestricted Government Aid. This results in a reduction of more than \$465,000 in available revenues for the Town. The budget contemplates the use of \$375,000 of Free Cash towards the operating budget, as compared to only \$30,000 in FY 10 (excluding snow and ice).

In terms of expenses, the proposed budget preserves all municipal (non-school) fulltime staff in an effort to maintain all core municipal services. The budget reflects a 2% cost of living adjustment for all non-union (non-school) personnel. The Police Union Contract contains provisions for a 2% cost of living adjustment and steps for all union personnel in FY11. Negotiations with the Firefighters' Union and the various School Department Unions are ongoing.

The School Department budget has been reduced by approximately \$89,000 from the prior fiscal year as a result of reductions in Chapter 70 School Aid and the reduction of stimulus funds. The School officials and School Committee are working through the implications of these reductions within the department. There are expected to be reductions in staffing as a result of these funding cuts. It is unknown at this time if the school will be receiving additional stimulus funding in FY11 which would be used to offset this reduction.

The FY 11 budget is “razor thin” and provides little cushion for unexpected matters. Departmental budgets have been reduced for certain maintenance items in response to the budget constraints. In addition, there are uncertainties related to Union contracts that are currently under negotiation, the additional cost of staff reductions in terms of unemployment expense for the Town, and the amount needed to meet the Minimum Net School Spending Requirement. We will need to continue to work as a community to respond to any unforeseen matters and continue to make the difficult choices required.

The updated finance committee recommendations on the warrant articles for which action was deferred are as follows:

Article 1, 2 and 3 – The Finance Committee’s recommendation for the FY 2011 budget is presented below.

Article 4 (Transfer Station Enterprise Fund) – Recommend

Article 5 (FY 11 Water/Sewer Enterprise Fund) – Recommend

Article 6 (Personnel Bylaw Classification and Update) –Recommend

Article 8 (Capital Improvement Plan) – Recommend, with the use of \$74,869 of Free Cash and \$39,631 from closed special project accounts.

We hope that the citizens of Douglas will become engaged to help the community navigate through this period and to this end, we certainly encourage your attendance and participation at the upcoming Town Meeting.

Todd Bari for the Douglas Finance Committee

**Town of Douglas FY11 Budget Recommendation**

**Finance Committee  
Board of Selectmen  
Executive Administrator**

	<b>FY09 Actual Revised Budget</b>	<b>FY10 Actual Revised Budget STM May 10</b>	<b>FY11 Fin Comm BOS/ Exec Admin Recomm. Budget</b>
<b>General Fund</b>			
<b>General Government</b>			
<b>Selectmen</b>			
Wages	174,766	151,817	153,239
Expenses	23,995	21,980	18,480
Expenses - Reserved for Collective	24,155 *		-
Subtotal:	<u>222,916</u>	<u>173,797</u>	<u>171,719</u>
Awards & Recognition	100	40	40
Town Hall Office Supplies	19,216	18,255	18,255
Town Reports	3,500	3,000	3,000
Town Counsel	85,000	80,000	75,000
<b>Total Selectmen:</b>	<u>330,732</u>	<u>275,092</u>	<u>268,014</u>
<b>Accountant</b>			
Wages	86,383	87,336	89,109
Expenses	4,000	2,400	2,400
Subtotal:	<u>90,383</u>	<u>89,736</u>	<u>91,509</u>
Audit	19,500	20,500	23,000
<b>Total Accountant:</b>	<u>109,883</u>	<u>110,236</u>	<u>114,509</u>
<b>Assessors</b>			
Wages	104,951	106,426	106,179
Expenses	44,173	36,889	39,089
Subtotal:	<u>149,124</u>	<u>143,315</u>	<u>145,268</u>
Revaluation		50,000	
<b>Total Assessors:</b>	<u>149,124</u>	<u>193,315</u>	<u>145,268</u>
<b>Treasurer</b>			
Wages	103,287	93,503	96,298
Expenses	24,734	16,964	16,964
Subtotal:	<u>128,021</u>	<u>110,467</u>	<u>113,262</u>
Tax Title	6,310	5,000	6,500
<b>Total Treasurer:</b>	<u>134,331</u>	<u>115,467</u>	<u>119,762</u>
<b>Collector</b>			
Wages	60,879	61,778	62,997
Expenses	18,966	18,732	18,732
Subtotal:	<u>79,845</u>	<u>80,510</u>	<u>81,729</u>
Tax Taking	7,499	16,000	6,000
<b>Total Collector:</b>	<u>87,344</u>	<u>96,510</u>	<u>87,729</u>

**Town of Douglas FY11 Budget Recommendation**

	<b>FY09 Actual Revised Budget</b>	<b>FY10 Actual Revised Budget STM May 10</b>	<b>FY11 Fin Comm BOS/ Exec Admin Recomm. Budget</b>
<b>General Fund</b>			
<b>General Government</b>			
<b>Finance Committee</b>			
Wages	2,500	1,500	1,500
Expenses	7,000	6,500	4,000
Reserve Fund	10,930 *	50,000	50,000
<b>Total Finance Committee:</b>	<b>20,430</b>	<b>58,000</b>	<b>55,500</b>
<b>Technology</b>			
Wages	12,800	10,300	10,300
Expenses	39,200	34,200	38,150
<b>Total Technology:</b>	<b>52,000</b>	<b>44,500</b>	<b>48,450</b>
<b>Town Clerk</b>			
Wages	90,195	87,873	89,506
Expenses	19,185	14,000	14,000
<b>Total Town Clerk:</b>	<b>109,380</b>	<b>101,873</b>	<b>103,506</b>
<b>Municipal Buildings</b>			
Wages	49,965	49,965	53,281
Expenses	129,445	111,504	101,000
<b>Total Municipal Building:</b>	<b>179,410</b>	<b>161,469</b>	<b>154,281</b>
<b>Permanent Building Committee</b>			
Wages	1,220	750	750
Expenses	1,000	500	500
<b>Total Permanent Building Comm:</b>	<b>2,220</b>	<b>1,250</b>	<b>1,250</b>
<b>Community Development</b>			
Wages	190,893	192,210	202,368
Expenses	9,055	3,500	3,500
Subtotal:	199,948	195,710	205,868
Planning Board	8,410	2,910	2,910
Economic Development	7,500	2,000	2,000
Zoning Board - Wages	9,000	9,000	-
Zoning Board - Expenses	4,115	3,460	3,460
Subtotal:	13,115	12,460	3,460
Open Space	1,000	500	500
Conservation Commission	3,260	2,789	2,789
<b>Total Comm Development:</b>	<b>233,233</b>	<b>216,369</b>	<b>217,527</b>
<b>Other General Government</b>			
Moderator	250	250	250
Octoberfest	1,500	1,000	1,000
Housing Authority	3,000	500	500
<b>Total Other General Government:</b>	<b>4,750</b>	<b>1,750</b>	<b>1,750</b>
<b>Total General Government:</b>	<b>1,412,837</b>	<b>1,375,831</b>	<b>1,317,546</b>

**Town of Douglas FY11 Budget Recommendation**

	<b>FY09 Actual Revised Budget</b>	<b>FY10 Actual Revised Budget STM May 10</b>	<b>FY11 Fin Comm BOS/ Exec Admin Recomm. Budget</b>
<b>General Fund</b>			
<b>Public Safety</b>			
<b>Police</b>			
Wages	1,312,124	1,279,650	1,277,617
Expenses	215,420	156,473	143,161
Cruiser	49,000	51,000	51,000
<b>Total Police:</b>	<u>1,576,544</u>	<u>1,487,123</u>	<u>1,471,778</u>
<b>Fire</b>			
Wages	186,912	178,057	178,697
Expenses	73,900	67,339	63,839
<b>Total Fire:</b>	<u>260,812</u>	<u>245,396</u>	<u>242,536</u>
<b>Ambulance</b>			
Wages	189,765	212,631	262,473
Expenses	49,754	49,300	60,500
<b>Total Ambulance:</b>	<u>239,519</u>	<u>261,931</u>	<u>322,973</u>
<b>Building Dept</b>			
Wages	122,438	113,336	115,095
Expenses	8,000	6,926	6,426
<b>Total Building Dept:</b>	<u>130,438</u>	<u>120,262</u>	<u>121,521</u>
<b>Trees</b>			
Wages	600	600	600
Expenses	6,600	5,880	4,500
<b>Total Tree Dept:</b>	<u>7,200</u>	<u>6,480</u>	<u>5,100</u>
<b>Civil Defense</b>			
Wages	325	325	325
Expenses	1,200	1,200	1,200
<b>Total Civil Defense:</b>	<u>1,525</u>	<u>1,525</u>	<u>1,525</u>
<b>Sealer Weights &amp; Measures</b>			
Expenses	750	750	750
<b>Total Sealer Weights &amp; Measures:</b>	<u>750</u>	<u>750</u>	<u>750</u>
<b>Animal Control</b>			
Expenses	24,900	24,900	24,900
<b>Total Animal Control</b>	<u>24,900</u>	<u>24,900</u>	<u>24,900</u>
<b>Total Public Safety:</b>	<u>2,241,688</u>	<u>2,148,367</u>	<u>2,191,083</u>
<b>Public Works</b>			
<b>Cemetery</b>			
Expenses	22,693	11,000	10,000
<b>Total Cemetery:</b>	<u>22,693</u>	<u>11,000</u>	<u>10,000</u>
<b>Highway</b>			
Wages	446,276	428,426	436,961
Expenses	39,325	26,012	26,012
Subtotal:	<u>485,601</u>	<u>454,438</u>	<u>462,973</u>
Maintenance	177,330	142,200	134,700
Special Sign Acct	6,000	5,400	2,900
Snow & Ice	335,351	84,535	85,000
<b>Total Highway:</b>	<u>1,004,282</u>	<u>686,573</u>	<u>685,573</u>

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	<b>FY09 Actual Revised Budget</b>	<b>FY10 Actual Revised Budget STM May 10</b>	<b>FY11 Fin Comm BOS/ Exec Admin Recomm. Budget</b>
<b>General Fund</b>			
<b>Public Works</b>			
<b>Other Public Works</b>			
Monitor Landfill	1,300	1,235	1,235
Monitor Wells	11,000	10,450	10,450
Street lighting	41,400	41,000	39,500
<b>Total Other Public Works:</b>	<b>53,700</b>	<b>52,685</b>	<b>51,185</b>
<b>Total Public Works:</b>	<b>1,080,676</b>	<b>750,258</b>	<b>746,758</b>
<b>Health &amp; Human Services</b>			
<b>Board of Health</b>			
Wages	45,302	45,932	46,818
Expenses	10,770	7,000	7,000
Subtotal Health:	56,072	52,932	53,818
<b>Nurse</b>			
Wages	17,027	13,722	14,270
Subtotal Nurse:	17,027	13,722	14,270
<b>Animal Inspection</b>			
Wages	2,704	2,745	2,800
Expenses	350	350	350
Subtotal Animal Inspection:	3,054	3,095	3,150
<b>Total Board of Health:</b>	<b>76,153</b>	<b>69,749</b>	<b>71,238</b>
<b>Council on Aging</b>			
Wages	74,766	75,340	76,289
Expenses	15,915	8,200	14,500
<b>Total Council on Aging:</b>	<b>90,681</b>	<b>83,540</b>	<b>90,789</b>
<b>Veterans</b>			
Expenses	10,015	10,015	10,015
Benefits	25,500	24,000	40,000
<b>Total Veterans:</b>	<b>35,515</b>	<b>34,015</b>	<b>50,015</b>
<b>Total Health &amp; Human Services:</b>	<b>202,349</b>	<b>187,304</b>	<b>212,042</b>
<b>Culture &amp; Recreation</b>			
<b>Recreation</b>			
Wages	6,400	6,400	3,400
Expenses	27,031	20,000	20,000
<b>Total Recreation:</b>	<b>33,431</b>	<b>26,400</b>	<b>23,400</b>
<b>Library</b>			
Wages	140,311	136,261	138,779
Expenses	58,176	49,120	49,633
<b>Total Library:</b>	<b>198,487</b>	<b>185,381</b>	<b>188,412</b>
<b>Memorial Day</b>	1,750	1,750	1,750
	1,750	1,750	1,750
<b>Total Culture &amp; Recreation</b>	<b>233,668</b>	<b>213,531</b>	<b>213,562</b>

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<b>General Fund</b>			
<b>Education</b>			
<b>Douglas Schools</b>			
Personnel & Expenses	10,580,883	10,265,242	10,975,821
Transportation/Fixed Assets	731,256	668,790	735,080
<b>Total Douglas Schools:</b>	<b>11,312,139</b>	<b>10,934,032</b>	<b>11,710,901</b>
<b>Blackstone Valley Regional *</b>			
Assessment	457,510	452,077	430,186
Debt Assessment	62,231	61,112	59,899
Representative Expense	500	500	500
<b>Total Blackstone Valley:</b>	<b>520,241</b>	<b>513,689</b>	<b>490,585</b>
<b>Medicaid Reimbursement</b>	<b>5,000</b>	<b>5,000</b>	<b>5,000</b>
<b>Norfolk County Agricultural</b>	<b>27,658</b>	<b>27,405</b>	<b>52,594</b>
<b>Total Education:</b>	<b>11,865,038</b>	<b>11,480,126</b>	<b>12,259,080</b>
<b>Insurance/Employee Benefits *</b>			
Ins - Prop, Liab & Work Comp	199,280	195,000	211,431
Unemployment	20,000	50,000	30,000
Ins - Health & Life	2,390,349	2,608,314	2,879,484
Retirement/Medicare	783,534	843,755	837,443
<b>Total Employee Benefits</b>	<b>3,393,163</b>	<b>3,697,069</b>	<b>3,958,358</b>
<b>Debt Service *</b>			
Debt Exclusions			
<b>Subtotal</b>	<b>1,679,679</b>	<b>1,656,200</b>	<b>1,581,024</b>
Non-Debt Exclusion			
<b>Subtotal</b>	<b>243,264</b>	<b>234,136</b>	<b>226,526</b>
<b>Total Debt Service</b>	<b>1,922,943</b>	<b>1,890,336</b>	<b>1,807,550</b>
<b>Total Capital Outlay</b>	<b>265,647</b>		
<b>Total Special Articles</b>	<b>83,879</b>		
<b>Transfer to Stabilization</b>		<b>293,461</b>	
<b>Summary - Expenditures</b>			
<b>Total General Government:</b>	<b>1,412,837</b>	<b>1,375,831</b>	<b>1,317,546</b>
<b>Total Public Safety:</b>	<b>2,241,688</b>	<b>2,148,367</b>	<b>2,191,083</b>
<b>Total Public Works:</b>	<b>1,080,676</b>	<b>750,258</b>	<b>746,758</b>
<b>Total Health &amp; Human Services:</b>	<b>202,349</b>	<b>187,304</b>	<b>212,042</b>
<b>Total Culture &amp; Recreation</b>	<b>233,668</b>	<b>213,531</b>	<b>213,562</b>
<b>Total Education:</b>	<b>11,865,038</b>	<b>11,480,126</b>	<b>12,259,080</b>
<b>Total Employee Benefits</b>	<b>3,393,163</b>	<b>3,697,069</b>	<b>3,958,358</b>
<b>Total Debt Service</b>	<b>1,922,943</b>	<b>1,890,336</b>	<b>1,807,550</b>
<b>Total Capital Outlay</b>	<b>265,647</b>	<b>0</b>	<b>0</b>
<b>Total Special Articles</b>	<b>83,879</b>	<b>0</b>	<b>0</b>
<b>Total Transfer to Stabilization</b>	<b>0</b>	<b>293,461</b>	<b>0</b>
<b>Total Budget Request</b>	<b>22,701,888</b>	<b>22,036,283</b>	<b>22,705,979</b>

\* net of transfers